## Fenland Infrastructure Delivery Plan (IDP)

Representations received during targeted consultation (16th November – 14th December 2015) and changes made to the IDP following consultation

## Introduction

This report sets out a summary of the representations received during the targeted consultation on the Draft 'Fenland Infrastructure Delivery Plan (IDP) together with the Council's response to these comments. The report also sets out changes made to the IDP which were necessary or relevant as a result of comments received through the consultation process.

Fenland District Council wishes to thank all those who took the time between 16th November and 14th December 2015 to comment on the draft update of the 'Fenland Infrastructure Delivery Plan (IDP)'.

The IDP has been prepared to support the Local Plan, specifically Policy LP13 – 'Supporting and Managing the Impact of a Growing District' and together with the adopted 'Developer Contributions SPD' will be used to assist in reaching decisions on planning applications, seeking S106 contributions, identifying funding gaps, and delivering sustainable growth in Fenland. The IDP will provide information to developers, planning officers, stakeholders and providers regarding the infrastructure needed to support growth and which are likely to form the basis for S106 contributions.

## Consultation

The Fenland Infrastructure Development Plan supports Policy LP13 in the Local Plan. It is in effect an evidence document rather than a Development Plan Document (DPD) or Supplementary Planning Document (SPD) and therefore does not require the same level of consultation that would be required for a DPD or SPD. Nonetheless the Council considered it important that key stakeholders and relevant organisations and bodies should be consulted in order to provide an opportunity to put forward up-to-date information and inform the IDP's contents. As a result a four week consultation was held which was in line with the Council's minimum length of consultation as set out in its Statement of Community Involvement (June 2013). Relevant county, town and parish councils were consulted as well as statutory and non-statutory infrastructure providers. Members of the Fenland Developers Forum and other developers / planning consultants whose details are held on the planning policy database were also consulted. Finally all Fenland Councillors were advised of the consultation.

## Changes to the IDP

The table below summarises all the comments received and how Fenland District Council responded to the issues raised. The table also shows any changes made to the IDP as a result of comments received. Where there are changes or no changes were made, this is clearly indicated. Any changes to the IDP are recorded in 'Change to IDP' column.

Respondent	Comment	FDC Response	Change to IDP
COM-1	The County Council supports the District's approach	Noted. CCC seek changes to the	Changes made to text at paras
Colum Fitzsimons	to regularly reviewing and updating the IDP and we	education and library requirements in	4.11, 4.13, 4.15, 4.29, 4.31, 4.82,
Cambridgeshire	will continue to work together to support the	particular and confirm that the smallest	4.83 and 4.86, and in the
County Council	delivery of infrastructure arising from development	settlements will not be subject to an	Schedule where relevant for all
	and population change in Fenland.	improvement in mobile library services:	settlements.
	Suggested changes to the IDP are included in an	Church End, Collett's Bridge, Eastrea,	
	amended version relating to costs and provision of	Foul Anchor, Pondersbridge, Tholomas	
	education, libraries and transport.	Drove and Tydd Gote	
COM-2	Norfolk County Council welcomes the opportunity	Noted.	No changes
Stephen Faulkner	to comment on the above Fenland Infrastructure		
Norfolk County	Delivery Plan and supports the purpose of the		
Council	document, which will help coordinate		
	infrastructure provision needed to support housing		
	and employment growth in the District up to 2031.		
COM-3	Cross-boundary Infrastructure Comments -	Noted.	Additional text added at 4.87 and
Stephen Faulkner	Education:		4.89 and IDP Schedule amended
Norfolk County	Paragraph 4.75 (page 21) on primary schools		
Council	should have reference to the need for cross		
	boundary working on the delivery of education		
	provision in and around Wisbech. The paragraph		
	should make specific reference to planned housing		
	earmarked across the border in Emneth/Walsoken		
	(adjacent to Wisbech) for 550 dwellings, which lies		

	within the administrative boundary of King's Lynn		
	and West Norfolk Borough Council. It should		
	indicate that any new education facility/school will		
	need to have regard to wider housing growth		
	outside of the District and indicate that		
	discussion/s have taken place with the		
	neighbouring local education authority (Norfolk		
	County Council) regarding the delivery of education		
	provision. This would assist in demonstrating that		
	Fenland District Council has satisfied its Duty to		
	cooperate as set out in the Localism Act (2011).		
	Paragraph 4.76 (Page 21) – while some reference is		
	made in this paragraph to infrastructure pressures		
	arising from outside of Fenland (adjacent to		
	Wisbech), it is felt that similar amended wording as		
	above is needed to this paragraph in order to		
	demonstrate that the District Council has satisfied		
	its duty to cooperate.		
	Infrastructure Schedule (Page 63) Reference WIS		
	2.4 And 2.5 – It is unclear from the schedule and		
	these two reference whether there are two no. 2		
	FE primary schools being proposed in Wisbech or		
	just one. The schedule should make it clear the		
	number of new primary schools needed to support		
	housing growth in and around Wisbech. In addition		
	it would seem sensible to amend the schedule for		
	the two references above and WIS2.6 (under the		
	heading "identified") to include reference to		
	Norfolk County Council (education) along-side the		
	Cambridgeshire County Council reference.		
COM-4	Cross-boundary Infrastructure Comments –	Noted	Additional text added at 4.15

Stephen Faulkner	Transport:		
Norfolk County	The IDP transport section is very comprehensive.		
Council	For Wisbech there are 3 Trunk Road junctions with		
	connection to Norfolk roads: - Lynn Road, Broad		
	End Road and Elm High Road. The 'lead' is		
	identified as Highways England/NCC (page 69),		
	which is felt to be correct.		
COM-5	Notes and welcomes the IDP which includes	Noted. The provision of a map	No changes
Janet Nuttall	funding and delivery of green infrastructure / open	indicating proposed and implemented	
Natural England	space, although smaller infrastructure projects are	projects will be considered (subject to	
	addressed through development master plans.	available resources) in future versions	
	Support the recognition of the deficit in open space	of the IDP.	
	in the district and the provision of strategic open		
	space in the form of a Country Park in March. Fully		
	support proposals for delivery of green		
	infrastructure and wildlife/biodiversity projects		
	across the district. It would be useful to see		
	implemented and proposed projects on a map in		
22116	future iterations of the IDP.		
COM-6	Section 2: What is meant by infrastructure?	Noted. Policies in the Local Plan and	No changes
Tom Gilbert-	The historic environment and specific heritage	national guidance underline the	
Wooldridge	assets can form part of different	importance of retaining heritage assets	
Historic England	infrastructure types. Roads and other transport facilities may include historic structures	including when these comprise infrastructure.	
	(such as bridges); school facilities can include	illitastructure.	
	historic buildings; and open/recreational		
	spaces can contain archaeology and/or form part of		
	the character and setting of designated heritage		
	assets such as listed buildings and conservation		
	areas. Heritage assets can also be described as		
	community infrastructure in their own right (such		
	as specific tourist attractions).		
	We hope infrastructure projects can be identified		
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	that have a positive effect on the historic environment (such as improvements to transport infrastructure and public realm, and investment in museums, visitor centres and markets), while any harm to individual heritage assets as a result of specific projects can be kept to a minimum.		
COM-7 Tom Gilbert- Wooldridge Historic England	Section 4: Infrastructure requirements and constraints This section helpfully notes the potential for heritage assets to form part of cultural and heritage attractions (paragraphs 4.86-4.88) as well as part of green infrastructure and open space (paragraph 4.90). As noted above, it can also form part of other infrastructure types and be affected by specific projects.  We have not been able to assess the various infrastructure projects mentioned in this section, although we would note that road improvements in the main towns could have an impact on the historic environment. We commented on the draft Wisbech Market Town Transport Strategy in July 2014, and a copy of our response to Cambridgeshire County Council is annexed to this letter.	Noted. Policies in the Local Plan and national guidance underline the importance of retaining and not adversely impacting on heritage assets.	No changes
COM-8 Tom Gilbert- Wooldridge Historic England	Section 8: Infrastructure Delivery Schedule As with Section 4, we have not been able to assess the various infrastructure projects within the tables. We note high street and town centre improvement projects in March, Chatteris and Wisbech, all of which have the potential to benefit the historic environment and dovetail with other related projects.	Noted	No changes

COM-9 Elizabeth Mugova Environment Agency	Water Supply Section 4.35 of the Utilities chapter states that:  "The Stage 1 Outline WCS concluded that there are adequate demand control measures proposed and sufficient capacities in current water resource options managed by AWS within Fenland to cater for the demand for water created by growth."  Further to the release of the Stage 1 Outline WCS, our duties regarding the implementation of the Water Framework Directive legislation has meant that the conclusions reached in the Outline WCS may no longer be valid. Anglian Water may not have the spare capacity on their abstraction licences in order to continue to supply the growth that is forecast.	Noted. FDC accepts that as a result of the Water Framework Directive legislation the findings of the Stage 1 Outline WCS will need to treated with caution as AWS may no longer have spare capacity on their abstraction licences.	Changes to para 4.37
COM-10 Elizabeth Mugova Environment Agency	Water Quality/Wastewater The IDP is an accurate reflection of the outcomes and conclusions from the Water Cycle Study Stage 2a. However, the WCS was released in 2011 and much of the data and information used in the report is likely to have changed. The individual infrastructure issues identified might remain the same, but the scale of those problems and/or the urgency with which they need to be addressed may have changed. Also, there is no indication in the IDP of how the quantum of growth proposed in locations across the District has changed since the WCS was written. As such, there is no way of easily checking if or how the pressures on wastewater infrastructure might have changed. The WCS does advocate an annual review of the information (7.3.2), but as far as we are aware this has not happened. Several of the studies and plans	Anglian Water has provided an update of the infrastructure requirements at all of the Water Recycling Centres but do not indicate that any changes are needed. The benefits of a Stage 2b (more detailed) Water Cycle Study are acknowledged but this would be subject to resource considerations by FDC.	No changes

	identified in 7.3.2 have now been updated which may alter the conclusions drawn in the WCS.  Similarly, Chapter 7.4 of the WCS suggests items that should be considered in a further "2b"  Detailed Study but, again, we are not aware that such a Study has been carried out.		
COM-11	Flood Risk Management Provision	Noted	Changes made to text at 4.70 and
Elizabeth Mugova	It is important that the IDP recognises the		4.73
Environment Agency	importance and future requirements for flood risk management infrastructure. With new funding rules, it is expected that contributions to schemes will be necessary. The IDP should make reference to the Anglian River Basin Flood Risk Management Plan (FRMP) which will replace the Catchment Flood Management Plan (CFMP) and the aspirations for future flood defence management. The FRMP is due to be published on 22 December 2015.  There are also other infrastructure delivery aspects which should take account of flood risk. For example, opportunities to provide safe evacuation routes or detailed design help to ensure that new or improved infrastructure does not increase flood risk to third parties.		
COM-12	Road Network	Noted	Changes made to text at 4.73
Elizabeth Mugova	New road networks have the ability to contribute	, world	Changes made to text at 4.73
Environment Agency	towards evacuation during floods. However, they must be designed so as to not direct flood flows.		
COM-13	Utilities Infrastructure	Noted – the location of new	Additional text added at 4.39
Elizabeth Mugova	Developers and all the relevant partners must	development will be guided by	
Environment Agency	ensure that utilities infrastructure is resilient	consideration of the Sequential and	
	against flood risk and is developed in lower flood	Exception Tests where necessary as set	
	risk areas or suitably mitigate against flood risk e.g.	out in Policy LP14.	

COM-14 Elizabeth Mugova Environment Agency	essential infrastructure should be raised above the 0.1% plus cc over its lifetime.  Social and community infrastructure When planning for social and community infrastructure, developers must ensure that the development of more vulnerable infrastructure is directed away from flood risk areas or can mitigate against flood depths.  Paragraph 4.63 should read 1 in 200 (0.5%) chance	Noted – the location of new development will be guided by consideration of the Sequential and Exception Tests where necessary as set out in Policy LP14.	Text added at 4.71
COM-15 Elizabeth Mugova Environment Agency	in a year.  Consenting Please note under the terms of the Water Resources Act 1991, prior written consent of the Environment Agency is required for any proposed works or structures, in, under, over or within 9 metres of the top of the bank/foreshore of any watercourse, designated a 'main river' or tidal/sea defence.	Noted, this matter is also considered in the emerging Cambridgeshire –wide Flood and Water Supplementary Planning Document (SPD) – due summer 2016	Additional text added at 4.74
COM-16 Stewart Patience Anglian Water Services Ltd	The IDP Update outlines a range of funding sources for new and improved infrastructure. However this section does not include reference to Anglian Water's Business Planning process or the provisions of the Water Industry Act 1991.  It is important to note that water recycling centre (previously referred to as sewage or wastewater treatment works) upgrades where required to provide for additional growth are wholly funded by Anglian Water through our Asset Management Plan.	Noted	Additional text added at 4.48
	Foul network improvements (on-site and off-site) are generally funded/part funded through developer contribution via the relevant sections of		

	the Water Industry Act 1991. The cost and extent of the required network improvement are investigated and determined when we are approached by a developer and an appraisal is carried out. There are a number of payment options available to developers. Options include deducting the revenue that will be raised from the newly connected dwellings (through the household wastewater charges) over a period of twelve years off the capital cost of the network upgrades. The		
	developer then pays the outstanding sum directly		
	to Anglian Water.		
COM-17 Stewart Patience Anglian Water Services Ltd	The schemes identified in the IDP Schedule were previously identified in the Council's water cycle studies which are used to inform the preparation of Anglian Water's Business Plan which is prepared once every 5 years and is approved by our regulator OFWAT.  Any planned upgrades to water recycling centres would need to be identified in Anglian Water's Business Plan which is prepared every 5 years and approved by OFWAT.  As set out above developers can also fund improvements to the foul sewerage network to serve specific development(s) in accordance with	Noted	Additional text added at 4.48
COM-18	the requirements of the Water Industry Act 1991.  It should be noted that many of the projects	Noted	No change
Graham Moore	identified within the IDP may require the prior		
Middle Level	written consent of the Commissioners or		
Commissioners	administered Boards together with the appropriate contribution fee and this may need to be		

	considered when preparing detailed schemes.		
COM-19	The Middle Level Commissioners and administered	Noted	No change
Graham Moore	Boards promote meaningful pre-application		
Middle Level	discussion as this enables any issues concerning		
Commissioners	flood risk/water level management, navigation		
	and/or environmental issues to be dealt with at the		
	earliest possible stage. The early consideration and		
	resolution of flood risk management issues will also		
	mean that fewer conditions relating to such issues		
	would need to be imposed on planning permissions		
	and that, where such conditions are imposed they		
	can be more quickly discharged. This will lead to a		
	substantial saving of time and costs for planning		
	applicants, offers us, your authority and the		
	applicant more certainty and can ensure that our		
	respective limited resources are maximised and not		
	wasted.		
COM-20	Utilities – Water Supply	Noted	Additional text added at 4.36
Graham Moore	The contents of item 4.34 are noted but we		
Middle Level	reiterate that water resources for other uses i.e.		
Commissioners	water abstraction to irrigate crops, maintain		
	navigation levels, prevent deterioration of water		
	quality and waterborne biodiversity will also need		
	to be considered particularly if climate change		
	becomes reality		
COM-21	Utilities – Waste Water	Noted	Text amended at 4.44
Graham Moore	The contents of the beginning of item 4.41 do not		
Middle Level	solely refer to Whittlesey WRC but equally apply to		
Commissioners	any direct discharge into our systems. We are not		
	aware of any discussion with AWS concerning the		
	discharge from Whittlesey WRC. As discussed		
	above it should not be assumed that consent will		
	be given.		

COM-22	Flood Risk Management Provision	Noted	Additional text added at 4.67
Graham Moore	The contents of item 4.64 are noted but this is only		
Middle Level	one of many schemes that are undertaken by the		
Commissioners	Commissioners, IDBs and other RMAs to protect		
	current and facilitate new appropriate		
	development and growth within your Council's		
	district and beyond.		
COM-23	Infrastructure Schedule	Noted. It is accepted that the type and	No changes
Graham Moore	CHAT 4.3 and 4.4 - We note the content and have	location of any facilities would require	
Middle Level	previously advised Chatters Town Council on this	further detailed consideration.	
Commissioners	issue.		
	Fenton Lode, to the west of the Superstore site, is		
	the nearest sizable waterway to the town.		
	However, this watercourse is not a Commissioners'		
	watercourse and is not navigable as it is not deep		
	enough to accommodate water borne vessels.		
	To enable this would require the provision of a lock		
	at the junction with the Commissioners' Forty Foot		
	River, at considerable expense, and raising the		
	water level in the Lode would significantly increase		
	flood risk in the area particularly within western		
	Chatteris and the 30sq km catchment that it serves		
	unless suitable mitigation works were undertaken.		
	The nearest navigable watercourse is the Forty		
	Foot River at Dock Bridge. This is some 1.1km (0.68		
	miles) from the roundabout and the provision of		
	moorings, seating, picnic areas etc is considered		
	unlikely to increase visitors, create interest or		
	encourage use unless it formed part of a larger		
	amenity such as a Country Park and/or offline		

	Marina.		
COM-24 Graham Moore Middle Level Commissioners	CHAT 4.5 - Given the subject of this scheme it is assumed that the reference to the Middle Level Commissioners is an error.	Accepted.	Text amended
COM-25 Graham Moore Middle Level Commissioners	MAR 5.3 - The provision of a foot path such as that described would not be consented along this or any other riverside frontage	Accepted that the agreement of MLC or other relevant riparian owner would be required depending on the details of any scheme.	No changes
COM-26 Graham Moore Middle Level Commissioners	MAR 5.35, 5.48, 5.58 and 5.81 – These schemes potentially refer to the erection of four new bridges over the Old River Nene. However, in order to protect the existing river corridor, reduce further urbanisation and thus meet the requirements of the WFD, which promotes naturalisation of watercourses, it is considered that in addition to a new bridge for an eastern bypass only one additional bridge is likely to be recommended for consent.	Accepted that the agreement of MLC would be required depending on the details of any scheme which are likely to provide significant sustainability benefits to March, and would be subject to further detailed discussions.	No changes
COM-27 Graham Moore Middle Level Commissioners	MAR 9.1 – Since the publication of the Detailed March SWMP, the Commissioners and relevant administered Boards have promoted the potential for the suggested and encouraged improvement works to be undertaken by and/or funded by Developers but this has not occurred.	Noted. The support and encouragement for the March SWMP is welcomed and the document remains a valid consideration when assessing surface water flooding issues in March	No changes
COM-28 Graham Moore Middle Level Commissioners	It is interesting to note that within this County Council produced document two potential flood alleviation schemes were shown at Calvary County and Maple Grove Primary Schools but recent extensions or re-development by the same Council at these two locations has ignored these suggestions! In addition, the former may be being forced to discharge uphil!!	Noted.	No changes

COM-29	WISB 8.10 - Despite several requests to relevant	Noted. The relevant IDB and/or the	No changes
Graham Moore	stakeholders including your Council and Stephen	MLC are to be invited to future	
Middle Level	Barclay MP, the Hundred of Wisbech IDB still await	meetings of the development of a	
Commissioners	a formal approach on this project and the larger	master plan for the South Wisbech	
	Masterplan being prepared for the area.	area.	
COM-30	Utilities and Flood Risk	Noted	Added as WIS9.7
Graham Moore	Not included within the list, but of interest to your		
Middle Level	Council, the Hundred of Wisbech IDB have,		
Commissioners	following discussion with the Highway Agency,		
	authorised the Commissioners to progress the		
	Project Appraisal Report (PAR) for inclusion in the		
	Environment Agency's Flood Defence Grant-in-Aid		
	(FDGiA) expenditure scheme to serve the South		
	Wisbech Broad location for growth allocation.		
COM-31	In addition, March Third DDC is working in	Noted	Added as MAR9.7
Graham Moore	partnership with a developer to amend, uprate and		
Middle Level	improve its water level/flood risk management		
Commissioners	system in the Gaul Road area. The scheme will not		
	only serve the development but will also alleviate		
	flood risk both in Gaul Road and the area served by		
	it to facilitate further growth in this sub-catchment.		
	It will be funded entirely by the developer and is		
	subject to the development receiving planning		
	permission.		
COM-32	Sport England supports the inclusion of both indoor	Noted. Drafts of the documents are in	Changes made to text to highlight
Philip Raiswell	and outdoor community sports facilities as types of	the final stages of preparation and will	emerging sports infrastructure
Sport England	infrastructure to be included within this plan.	be reported to Fenland's Cabinet in due course.	requirements at 4.97
	We would wish to draw attention to the work		
	currently being carried out on behalf of Fenland		
	District Council, to produce a Playing Pitch Strategy		
	(PPS) and Built Facilities Strategy (BFS). These		
	documents will assess current provision of, and		

COM-33	future needs for, outdoor sports facilities such as playing fields, artificial grass pitches, tennis courts, Multi Use Games Areas etc. (PPS), and indoor community sports facilities such as swimming pools, sports halls, health and fitness facilities, indoor tennis etc. (BFS).  Draft reports are due by the end of December 2015, with finalised documents due by end of March 2016. These documents will provide robust assessments of need in line with NPPF requirements and should therefore be used to identify infrastructure requirements for sport within this updated Infrastructure Delivery Plan (IDP).  No comments	Noted	No changes
Jacquie Richardson			
Benwick Parish Council			
COM-34 Joanna Melton – Clerk Chatteris Town Council	The Town Council has studied and noted the summary of requirements for Chatteris in the IDP. The only comment made was disappointment that there was no mention of a bus link from Chatteris to Manea Railway Station.	Noted	CHAT6.9 added to Schedule
COM-35 Mrs Yvonne Reader Parson Drove Parish Council	Physical Infrastructure – Highways and Transport Page 13 Public Transport 4.28 There is no mention of village bus services and your support for the suggested Interchange at Guyhirn. No reference has been made to investment in waterways transport such as the proposed Fenland Waterways Link which would join up waterways in Cambridgeshire and Lincolnshire.	Noted	Additional text added at 4.30 IDP schedule amended at GUY1.4, PD1.11, MUR1.7, and CE1.11
COM-36	Waste Water - Page 16 4.43	Noted	Text amended at 4.44

Mrs Yvonne Reader	This section should also include North Level		
Parson Drove Parish	Internal Drainage Board as Middle Level		
Council	Commissioners area of responsibility does not		
	cover the whole of the Fenland District.		
COM-37	Flood Risk Management Provision - Page 19 4.64	Noted. Emerging policy and guidance	No changes
Mrs Yvonne Reader	SUDS could be put in place by developers who	on how SuDS should be managed in the	
Parson Drove Parish	subsequently cease to trade therefore these should	future is being produced as part of the	
Council	be managed by Public Bodies from the outset.	emerging County–wide Flood and	
		Water SPD – due summer 2016	
COM-38	Community Facilities - Page 23 4.84	Noted	Additional text added at 4.99
Mrs Yvonne Reader	There should be much more detail on how growth		
Parson Drove Parish	in rural locations will be supported in addition to		
Council	the expansion of the mobile library service.		
COM-39	Open Space and Green Infrastructure -Page 24 4.90	Noted. Provision of open space will be	No changes
Mrs Yvonne Reader	We support this but more could be done in the	considered on a case by case in the	
Parson Drove Parish	rural areas to provide woodland and assistance	assessment of planning applications	
Council	with maintenance of existing rural open spaces and	and whether a contribution is required	
	village greens.	or otherwise. Where provision of open	
	Page 24 4.93 - There is no mention of the 30 plus	space is required the extent and type	
	acres at Whittlesey near the new Sainsbury Store.	will be considered at that stage.	
		The proposed Sainsbury's store and	
		Country Park are no longer going ahead	
		and therefore this is not included in the	
		IDP Schedule.	
COM-40	Potential Funding and Delivery Options	Noted.	Text amended at 5.2 and 5.3
Mrs Yvonne Reader	Page 25 5.3 - This should be reviewed in two years'		
Parson Drove Parish	time not three as stated.		
Council	Page 28 5.22 - Again should state that CIL will not		
	be available for the next two years.		
COM-41	Church End - Page 75	Noted.	Schedule amended to highlight
Mrs Yvonne Reader	Church End and Parson Drove should both be		facilities for Church End and
Parson Drove Parish	under one heading and all the comments for		Parson Drove are the same

Council	Parson Drove replicated under Church End.		
COM-42	Parson Drove Page 79 PD1.2	Noted. Whilst the IDP Schedule has	Schedule amended at PD1.2,
Mrs Yvonne Reader	Improvements to the Swan Bridge junction should	been amended to reflect the other	CE1.2, CE1.9, PD1.9, CE1.10 and
Parson Drove Parish	be deemed urgent in the Status & Comments	change, the protection of businesses,	PD1.10
Council	section given that we have been pressing for this	shops and public houses would be a	
	for over 5 years in view of the number of accidents.	matter to be addressed by Local Plan	
		policies rather than through the IDP	
	Please also add the following:-		
	The protection of businesses, shops and public		
	houses.		
	The enhancement of all sport and leisure facilities.		
	The reduction of the speed limit to 20mph outside		
	the Alderman Payne Primary School		
COM-43	Highways & Transport section - No reference has	Noted	Additional text added at 4.30 and
Cllr Gavin Booth	been made to investment in waterways transport		CE1.11 and PD1.11
Parson Drove and	such as the proposed Fenland Waterways Link,		
Wisbech St Mary	which would join up waterways in Cambridgeshire		
Ward	& Lincolnshire. This should be included within the		
	document.		
COM-44	Section 4.43 - Should this reference North Level	Noted	Additional text added at 4.44
Cllr Gavin Booth	IDB? The Middle Level Commissioners area of		
Parson Drove and	responsibility does not cover the whole of the		
Wisbech St Mary	District.		
Ward			
COM-45	Section 4.64 - The policy should be amended so	Noted. Emerging policy and guidance	No changes
Cllr Gavin Booth	that SUDs are managed by Public Bodies such as	on how SuDS should be managed in the	
Parson Drove and	Middle Level Commissioners or IDB's. This would	future is being produced as part of the	
Wisbech St Mary	provide public accountability and transparency. It	emerging County –wide Flood and	
Ward	would also avoid any issues where private	Water SPD – due summer 2016	
	companies responsible for SUD's cease to exist.		
COM-46	Section 4.84 - This section is not acceptable and	Noted	Additional text added at 4.99
Cllr Gavin Booth	needs a complete rewrite to give examples of all		
Parson Drove and	types of infrastructure to be provided for rural		

Wisbech St Mary	communities, such as village halls, reduced speed		
Ward	limits in village locations, improved leisure facilities,		
	etc. This issue was highlighted when the Planning		
	Inspector reviewed the Local Plan before adoption		
	and a direction was given that this should be		
	updated, given the lack of detail.		
COM-47	Section 4.90 - This section should include	Noted.	Additional text added at 4.106
Cllr Gavin Booth	community woodlands to be provided in rural		
Parson Drove and	areas.		
Wisbech St Mary			
Ward			
COM-48	Section 5.3 & 5.22 - As a further year has	Noted.	Additional text added at 5.3 to
Cllr Gavin Booth	progressed the CIL should be reviewed in two years		clarify review times
Parson Drove and	and not three.		
Wisbech St Mary			
Ward			
COM-49	Section 5.4 - Should reference the use of Section	Noted, but this is already stated in the	No changes
Cllr Gavin Booth	106 to provide funding.	IDP at para 5.3	
Parson Drove and			
Wisbech St Mary			
Ward			
COM-50	General Observation - The policy should also	Where infrastructure is required to	No changes
Cllr Gavin Booth	include the ability to use funding to protect existing	support these services then they would	
Parson Drove and	shops and pubs within the rural villages.	be relevant but the support of village	
Wisbech St Mary		services is addressed more broadly	
Ward		through the Local Plan policies	
COM-51	Church End - should replicate the infrastructure of	Noted	Schedule amended to replicate
Cllr Gavin Booth	Parson Drove as it forms part of the same Parish		infrastructure for both Parson
Parson Drove and			Drove and Church End
Wisbech St Mary			
Ward			
COM-52	Murrow -	Noted	Schedule amended to reflect

Cllr Gavin Booth Parson Drove and Wisbech St Mary Ward	Include footpath & Road safety measures for Back Road. Include 30 mph speed limit for whole length of Murrow Bank through Village. Improved Street Lighting in village. Public Transport interchange at Guyhirn will benefit the village. Road Safety measures in the village. More bins and postboxes within the village. Improvement and clearance of existing drainage ditches.		identified need at MUR1.5 to MUR1.9 inclusive
COM-53 Cllr Gavin Booth Parson Drove and Wisbech St Mary Ward	Parson Drove & Church End - Include Road safety measures and 30 mph speed limit for whole of Main Road. Include 20 mph speed zone outside of primary school. Improved Leisure and fitness facilities on the playing field such as an external gym. Public Transport interchange at Guyhirn will benefit the village. Include 30 mph speed limit along length of Murrow Bank / The Bank. Road Safety measures in the village. More bins and postboxes within the village. Improvement and clearance of existing drainage ditches.	Noted	Schedule amended to reflect identified need at PD1.9 to PD1.14 and CE1.1 to CE1.14 inclusive
COM-54 Cllr Gavin Booth Parson Drove and Wisbech St Mary Ward	Guyhirn - Include Road safety measures and 30 mph speed limit for whole of Gull Road, given the development now agreed for this area. Public Transport interchange should be a priority. Road Safety measures in the village. More bins and postboxes within the village.	Noted	Schedule amended to reflect identified need at GUY1.3 to GYUY1.7 inclusive

COM-55	Improvement and clearance of existing drainage ditches.  Wisbech St Mary -	Noted	Schedule amended to reflect
Cllr Gavin Booth Parson Drove and Wisbech St Mary Ward	Include Road safety measures and 30 mph speed limit for whole of High Road. Road Safety measures in the village. More bins and postboxes within the village. Improvement and clearance of existing drainage ditches. More lay equipment for young adults including a		identified need at WSM1.3 to WSM1.7 inclusive
COM-56 Cllr Steve Count March North Ward	skate ramp.  Paragraphs 4.48 to 4.52 The strategy has limited itself to supply only. Constraints in many areas, probably including Fenland, regarding putting electricity into the grid are evident, with no forward planning to improve the situation. Government legislation only describes supply, however not dealing with input constraints means that energy generation plans, such as solar, are often thwarted at the first hurdle. Should we not introduce something into our concept of what is required, in order to start influencing planning.	The IDP limits itself to the infrastructure required to deliver the electricity supply generated by a variety of means. However, Local Plan policies are supportive of a range of renewable energy generation types which will contribute to the provision of new supply with each proposal to be determined on its merits. If a lack of infrastructure needed to deliver the supply is highlighted this would be included in the Schedule.	No changes
COM-57 Cllr Steve Count March North Ward	Broadband 4.54 to 4.58 This is insufficient in terms of communication. Our residents are also entitled to expect us to do something about mobile reception and mobile internet. We need to eliminate any not spots asap and enhance our coverage so that 4G is the norm throughout the area.	Noted.	Additional text added at 4.65
COM-58 Cllr Steve Count March North Ward	Paragraph 4.88. Please re check your Ofsted rating claim for COWA. Although I believe COWA is outstanding I believe their inspection 2013 rated it	Noted. COWA most recently rated as 'Good'	Text amended at 4.90

	as good.		
COM-59	Paragraph 4.78 Suggest alteration: "In previous	Noted	Text amended at 4.91
Cllr Steve Count	years the COWA buildings on the Isle Campus in		
March North Ward	Wisbech have been recognised to be in a poor		
	condition."		
COM-60	Paragraph 4.83 Why do Wisbech and March require	Cambs CC has confirmed that additional	Text and Schedule has been
Cllr Steve Count	additional community libraries?	library facilities rather than new	amended at 4.96 and MAR1.1 and
March North Ward		libraries are required due to	WIS 1.1
		demographic pressures.	
COM-61	Paragraph 4.83 If March and Whittlesey require	An emerging study for sports facilities	Text amended at 4.97
Cllr Steve Count	additional sports courts and they can be delivered	in Fenland is under consideration.	
March North Ward	through existing facilities, why aren't they!!		
COM-62	Paragraphs 4.92 and 4.93 Would like more detail to	Noted	Text amended at 4.106
Cllr Steve Count	highlight the extent of the shortage of open green		
March North Ward	space which has been glossed over.		
COM-63	Section 5 covers potential funding and delivery	Noted	Text amended at 5.2
Cllr Steve Count	options, yet does not mention emerging		
March North Ward	neighbourhood strategies. These may well affect		
	funding but may also deliver some local		
	infrastructure. Section 5 also fails to mention		
	potential bids to various UK Government pots and		
	directly to Europe.		
COM-64	Paragraph 5.3 The review of CIL was three years'	Noted	Text amended to late 2017 / early
Cllr Steve Count	time from when it went to council. It will not be		2018 at 5.3
March North Ward	three years when this is adopted so I would prefer		
	a date November 2017 in this document.		
COM-65	Under open space and recreation for March.	Noted.	Text amended at 4.107
Cllr Steve Count	Estover which is now under local control should		
March North Ward	play into thoughts. Especially as buildings are		
	suggested on the next door site.		
COM-66	Despite this comment in the document; "MAR5.4	Noted, details of the planning proposals	No changes
Cllr Steve Count	Footpath on northern side of Estover Road Improve	on adjacent land to the playing fields	
March North Ward	pedestrian convenience & safety March MTTS (W2)	are still under consideration	

COM-67 Stephen Hodson	LP15 £30,000 Developer/CCC/Others Cambs Highways. This has not been introduced yet as a condition on the delivery of the housing at St. Johns Land adjacent to Estover. Hopefully FDC are not too late!! Whittlesey By Pass(WBP) Suggest the WBP is included in the next 5 year	The WBP is already included in the IDP at WHIT8.1 and delivery will be	No changes
Hodsons Chartered Surveyors	Local Transport Plan. Funding is probably available from the EU and the local LEP. In fact, if the Wisbech to March Railway line is cancelled the funding for the WBP would be there.	dependent on funding availability	
COM-68 Stephen Hodson Hodsons Chartered Surveyors	Education 1000 houses are approved to be built in Whittlesey within the next 5 years. A new primary School is required. It could be built next to Aldermans Jacobs school on part of Sir Harry Smith's site.	Cambs CC have acknowledged the need for new primary school places in Whittlesey	Text and Schedule amended at 4.86 and WHIT2.1
COM-69 John Maxey Maxey Grounds & Co	Most of the text dealing with evidence base in general terms appropriately identifies headings for infrastructure, but in general terms and not specifics that are essential for either each settlement or specific sites.  The document also identifies various funding options but again not in sufficient detail to add meaningfully to the discussion.	Noted. The purpose of the IDP is to identify the critical infrastructure necessary to deliver the Local Plan in order that these issues can be considered at the earliest opportunity, as well as other items which will help deliver growth in general. Changes in responsibilities or strategies of delivering partners and providers as well as the formulation of master plans	No changes
	It is left to the development schedule to suggest for each settlement / area the infrastructure that is necessary. Concerned that this part of the document lacks significant detail – too many items that are identified as essential infrastructure are uncosted.	may well mean that some elements are not required. Conversely other elements may emerge that are not currently included. As the IDP explains the list is not exhaustive and does not include all elements required for the urban extension areas and will be	

There are many features that are not essential for development to be delivered – as a single example WIS 3.1 talks about land provision for expansion or new provision of GP's facilities whereas NHS at the recent Wisbech East meetings have indicated that there is no such intention. Funding for such facilities is noted as Developers / others whereas GP surgeries are private businesses that are self funding and so no Developer contribution is appropriate. There are other similar examples covering other types of infrstructure, such as those areas providing added convenience – convenience and necessity are not the same and to be suitable for s106 agreements works have to be those without which the development would be unacceptable. An example of this is WIS6.6 improving bus stops to enhance journey experience.

Certain works appear illogical – In an era of SUDS where new development will be restricted to Greenfield run of rates, what is the justification for WIS9.1 a new pumping station to serve West Wisbech, where no great a volume of water will need pumping because of SUDS.

These are a small sample of examples of unnecessary, or inappropriate requirements being listed, or inappropriate funding suggested which are likely to give grounds for inclusion in S106 requests of works that are unnecessary.

There appears to have been insufficient work done

subject to change, although it attempts to provide as clear steer as possible as to what infrastructure requirements are likely to be.

The IDP explains that funding for projects will come from a variety of sources. S106 contributions could only be achieved if they meet the three key tests set out in Regulation 122 of the CIL Regulations 2010 (as amended) namely:- 1) to make development acceptable, 2) be directly related to the development, and 3) be fairly and reasonably related in scale and kind to the development.

As set out in the Fenland Local Plan it is important that infrastructure is provided to enable sustainable growth and to make developments acceptable in planning terms for future residents.

Viability will be an issue in the consideration of all planning applications where S106 contributions are required.

COM-70 Sarah Randall Renewable Energy Systems Limited	in assembling the document in requiring the nominating body to justify why the item is essential and why it warrants developer funding in many cases.  I would suggest that far from being a plan for delivery this document represents a s106 shopping list, and as such is not fit for purpose.  For FDC area where viability is stretched the inclusion of unnecessary requests for infrastructure will act as a barrier to development and delivery of the adopted housing supply rates. They are more likely to frighten potential developers away from sites than aid delivery.  RES are disappointed that the Fenland Infrastructure Delivery Plan does not consider renewable energy despite discussing gas and electricity. This is not consistent with the requirements of the NPPF and the WMS (Written Ministerial Statement of 18 <sup>th</sup> June 2015) providing a positive and proactive approach regarding renewable development.	Noted. Electricity is produced from a variety of sources including renewable energy sources such as wind turbines. The purpose of the IDP is to identify whether the infrastructure delivering the supply generated is sufficient to enable the required growth. Policy LP14 (Part A) of the Local Plan provides positive support to renewable energy schemes in the context of sustainable development and climate change. In deciding on planning proposals FDC would have regard to the Local Plan as well as any other material considerations including the WMS of 18 <sup>th</sup> June 2015.	No changes  No changes
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Sarah Randall	specific sites within the Fenland District, we believe		
Renewable Energy	that there is significant potential to work with your		
•	,		
Systems Limited	council and to take a partnership approach to		
	identifying suitable sites for onshore renewable		
	energy projects. We also believe that there is		
	significant support RES could provide		
	to your planning team, given our expertise of		
	onshore wind site selection. RES is happy to		
	provide support to the Council and provide data to		
	inform the identification of suitable areas for wind		
	energy development.		
COM-72	The Local Plan and Fenland Infrastructure Delivery	The Fenland Local Plan takes a criteria	No changes
Sarah Randall	Plan document does not identify any areas suitable	based approach to planning proposals	
Renewable Energy	for onshore wind. The omission of potential	and other than urban extensions does	
Systems Limited	onshore wind areas from the Local Plan will have	not allocate any land uses. Policy LP14	
	the effect of imposing a moratorium against all	(Part A) of the Local Plan provides	
	wind energy development in the district of Fenland.	positive support to renewable energy	
	This approach is not a proactive or positive strategy	schemes in the context of sustainable	
	to promote energy generation from renewable	development and climate change. In	
	sources; nor will it provide an effective strategy to	deciding on planning proposals FDC	
	maximise renewable energy development in	would have regard to the Local Plan as	
	Fenland. RES considers that the Fenland	well as any other material	
	Infrastructure Delivery Plan is neither positively	considerations including the WMS of	
	prepared nor effective through the omission of	18th June 2015. In addition it would not	
	renewable energy, and therefore is not sound. The	be legally possible to allocate land	
	development of the Fenland Infrastructure Delivery	through the IDP.	
	Plan provides the opportunity to address the	<u> </u>	
	requirements of the WMS and NPPF by provision of		
	a map of suitable onshore wind areas and		
	transposing the Infrastructure Delivery Plan into a		
	Development Plan Document, or by providing a		
	statement giving a timeframe for production of a		
	Development Plan Document on renewable		
	Development Fight Document of Tellewable		

COM-73 Sarah Randall Renewable Energy Systems Limited	energy and a map identifying areas suitable for onshore wind.  A map is attached of areas suitable for onshore wind and we would be happy to discuss this in more detail and to support the Council to develop a map for a Development Plan Document. To create this map we have used wind data and taken into account housing buffers and other constraints RES recommend that existing onshore wind sites should also be included in the map identifying areas suitable for onshore wind to enable any required repowering.	Noted. Through its pre-application protocol FDC is always willing to discuss development proposals, but currently has no plans to produce a Development Plan Document relating to onshore wind turbines.	No change
COM-74 Nolan Tucker WYG on behalf of Church Commissioners	Consider that the list of critical requirements is extensive and we question the need for all of these items of infrastructure which do not appear to be supported by robust evidence. One such example is that the schedule includes three new primary schools and one new secondary school, along with additional school places, and expansion for a school, in Wisbech.  All of these education requirements are considered to be 'critical' in the Infrastructure Schedule, which are essential for the delivery of the urban extensions. There is also no reference to the timescales for when the infrastructure is required. The housing target for Wisbech is 3,000 dwellings + 550 dwellings in the Kings Lynn and West Norfolk Borough Council area over the Plan period (as set out in policy LP4 housing in the Fenland Local Plan). The education requirements do not appear proportionate to the scale of development proposed for Wisbech.	Noted. The purpose of the IDP is to identify the critical infrastructure necessary to deliver the Local Plan in order that these issues can be considered at the earliest opportunity, as well as other items which will help deliver growth in general. Cambs CC has provided updated information with regard to new education facilities in Wisbech and these are included in the IDP Schedule.	Schedule amended at WIS2.1, WIS2.3 and WIS2.5

COM-75	Question the inclusion of a long list of transport	Many of the transport projects in the	No changes
Nolan Tucker	schemes in advance of the completion of the	IDP come from approved Market Town	
WYG on behalf of	Wisbech Access Study (which is due by mid-2016).	Transport Strategies. New evidence	
Church		may emerge which requires additional	
Commissioners		infrastructure such as through the	
		Wisbech Access Study, or recognises	
		that infrastructure highlighted in	
		previous studies is no longer required.	
COM-76	Have concerns about the lack of clarity within the	Noted. Funding of infrastructure is	No changes
Nolan Tucker	Fenland IDP Draft Update regarding how the	likely to come through a variety of	
WYG on behalf of	infrastructure will be funded. Paragraph 5.3 of the	sources of which S106 will be a part.	
Church	Fenland IDP Draft Update states that "the Council is	FDC is aware of viability issues in	
Commissioners	not proposing to introduce a Community	Fenland and will have this in mind in	
	Infrastructure Levy (CIL) for the time being due to	the production with partners of Broad	
	viability constraints although the situation will be	Concept Plans for urban extensions and	
	reviewed in three years' time. Instead there will be	in the consideration of planning	
	a reliance on S106 contributions to make a part or	applications.	
	total contribution to infrastructure provision."		
	The independent report into the potential for		
	introducing CIL by DSP Housing and Development		
	Consultants (September 2014) identified that		
	viability is finely balanced for the main locations for		
	residential development in Fenland (including		
	Wisbech) and that once development costs are		
	factored in the outcomes do not provide sufficient		
	headroom to support CIL charging. The recognition		
	that there are viability constraints in the Fenland		
	district is not reflected in the infrastructure		
	schedule which provides a wide range of		
	infrastructure requirements, many of which are		
	defined, by Fenland District Council, to be 'critical'		
	to the delivery of the key policies in the Local Plan		

	and are elements of key infrastructure that are		
	essential for the delivery of the urban extensions.		
	We are therefore concerned that the scale of		
	infrastructure set out in the IDP will not realistically		
	be able to be delivered through the available		
	funding sources.		
COM-77	The CIL Regulations impose a limit on pooled	Noted. It is agreed that the new S106	No changes
Nolan Tucker	contributions from planning obligations towards	pooling restrictions mean that the	
WYG on behalf of	infrastructure that may be funded by the levy. No	funding of specific infrastructure	
Church	more may be collected in respect of a specific	projects will require careful	
Commissioners	infrastructure project or a type of infrastructure	consideration.	
	through a section 106 Agreement if five or more		
	obligations for that project or type of infrastructure		
	have already been entered into since 6 April 2010.		
	The pooling restrictions apply to types of		
	infrastructure that are capable of being funded by		
	the levy such as those items in the Infrastructure		
	Delivery Schedule. Therefore it would only be a		
	limited number of schemes that could contribute		
	funding through a section 106 Agreement for the		
	infrastructure items set out in the IDP.		
COM-78	It is important to reiterate that there is also clear	Noted. For the urban extensions details	No changes
Nolan Tucker	national guidance on the circumstances in which	of the provision and phasing of	
WYG on behalf of	planning obligations can be sought by the local	infrastructure will be provided through	
Church	planning authority. The Planning Practice Guidance	the production of Broad Concept Plans.	
Commissioners	states "the local planning authority must ensure	Viability will be a key factor in what is	
	that the obligation meets the relevant tests for	finally agreed in each case.	
	planning obligations in that they are necessary to		
	make the development acceptable in planning		
	terms, directly related to the development, and		
	fairly and reasonably related in scale and kind.		
	Planning obligations should not be sought where		
	they are clearly not necessary to make the		

	development acceptable in planning terms.		
	Planning obligations must be fully justified and		
	evidenced."		
	The Fenland IDP Draft Update does not provide		
	detail on the timing of when infrastructure is		
	required and we consider that some clarity is		
	provided in respect of timescales. It is necessary		
	that a balanced and pragmatic approach is taken to		
	reflect development viability and ensure that the		
	housing and employment needs identified in the		
	Local Plan are delivered. Strategic sites such as the		
	identified 'Broad Locations for Growths' are critical		
	to the delivery of the Local Plan, and Fenland		
	District Council should ensure that the combined		
	total impact of requests for financial contributions		
	towards infrastructure does not threaten the		
	viability of the sites and scale of development		
	identified in the Local Plan.		
COM-79	Comments are confined to FDC's aspiration for	Noted. FDC is aware of viability issues	No changes
Mark Vawser	future housing growth.	in Fenland and will have this in mind in	
Vawser & Co	Provision of new housing within the Market towns	the production with partners of Broad	
	is linked to huge infrastructure costs which are	Concept Plans for urban extensions in	
	likely to be unaffordable.	the market towns and in the	
	Given that the average house prices in Fenland are	consideration of planning applications.	
	relatively low when compared to other regions	External funding e.g. through the LEP	
	anticipate that the Council's expectation of new	may well contribute to the provision of	
	housing growth will not be achieved due to market	key infrastructure elements.	
	forces. This is because the proposed infrastructure		
	costs are likely to exceed the average selling price		
	of each new dwelling. Would suggest that existing		
	and future funding of developments in Fenland must be supported by external funding of a		
	considerable magnitude.		
	considerable magnitude.		